## SENATE SUBSTITUTE

FOR

## HOUSE COMMITTEE SUBSTITUTE

FOR

## HOUSE BILL NO. 137

## AN ACT

To repeal sections 34.040 and 136.055, RSMo, and to enact in lieu thereof two new sections relating to competitive bidding, with an emergency clause.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI, AS FOLLOWS:

- Section A. Sections 34.040 and 136.055, RSMo, are repealed and two new sections enacted in lieu thereof, to be known as sections 34.040 and 136.055, to read as follows:
- 34.040. 1. All purchases in excess of three thousand dollars shall be based on competitive bids, except as otherwise provided in this chapter.

7

8

9

10

11

12

13

14

15

16

- 2. On any purchase where the estimated expenditure shall be twenty-five thousand dollars or over, except as provided in subsection 5 of this section, the commissioner of administration shall:
  - (1) Advertise for bids in at least two daily newspapers of general circulation in such places as are most likely to reach prospective bidders and may advertise in at least two weekly minority newspapers and may provide such information through an electronic medium available to the general public at least five days before bids for such purchases are to be opened. Other

- methods of advertisement, which may include minority business purchase councils, however, may be adopted by the commissioner of
- 3 administration when such other methods are deemed more
- 4 advantageous for the supplies to be purchased;
- 5 (2) Post a notice of the proposed purchase in his or her 6 office; and
- 7 (3) Solicit bids by mail or other reasonable method
  8 generally available to the public from prospective suppliers.
  9 All bids for such supplies shall be mailed or delivered to the
  10 office of the commissioner of administration so as to reach such
  11 office before the time set for opening bids.
- 12 The contract shall be let to the lowest and best bidder. 13 The commissioner of administration shall have the right to reject 14 any or all bids and advertise for new bids, or purchase the 15 required supplies on the open market if they can be so purchased 16 at a better price. When bids received pursuant to this section 17 are unreasonable or unacceptable as to terms and conditions, 18 noncompetitive, or the low bid exceeds available funds and it is 19 determined in writing by the commissioner of administration that 20 time or other circumstances will not permit the delay required to 21 resolicit competitive bids, a contract may be negotiated pursuant 22 to this section, provided that each responsible bidder who 23 submitted such bid under the original solicitation is notified of 24 the determination and is given a reasonable opportunity to modify their bid and submit a best and final bid to the state. In cases 25 26 where the bids received are noncompetitive or the low bid exceeds 27 available funds, the negotiated price shall be lower than the 28 lowest rejected bid of any responsible bidder under the original

- 1 solicitation.
- 2 4. The director of the department of revenue shall follow
- 3 bidding procedures as contained in this chapter and may
- 4 promulgate rules necessary to establish such procedures. No
- 5 points shall be awarded on a request for proposal for a contract
- 6 <u>license office to a bidder for a return-to-the-state provision</u>
- 7 offer.
- 8 5. All bids shall be based on standard specifications
- 9 wherever such specifications have been approved by the
- 10 commissioner of administration. The commissioner of
- administration shall make rules governing the delivery,
- inspection, storage and distribution of all supplies so purchased
- and governing the manner in which all claims for supplies
- delivered shall be submitted, examined, approved and paid. The
- 15 commissioner shall determine the amount of bond or deposit and
- 16 the character thereof which shall accompany bids or contracts.
- 17 [5.] 6. The department of natural resources may, without
- the approval of the commissioner of administration required
- 19 pursuant to this section, enter into contracts of up to five
- 20 hundred thousand dollars to abate illegal waste tire sites
- 21 pursuant to section 260.276 when the director of the department
- determines that urgent action is needed to protect public health,
- 23 safety, natural resources or the environment. The department
- 24 shall follow bidding procedures pursuant to this section and may
- 25 promulgate rules necessary to establish such procedures. Any
- 26 rule or portion of a rule, as that term is defined in section
- 536.010, that is created under the authority delegated in this
- 28 section shall become effective only if it complies with and is

subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 1999, shall be invalid and void. 

- [6.] 7. The commissioner of administration and other agencies to which the state purchasing law applies shall not contract for goods or services with a vendor if the vendor or an affiliate of the vendor makes sales at retail of tangible personal property or for the purpose of storage, use, or consumption in this state but fails to collect and properly pay the tax as provided in chapter 144. For the purposes of this section, "affiliate of the vendor" shall mean any person or entity that is controlled by or is under common control with the vendor, whether through stock ownership or otherwise.
  - 136.055. 1. Any person who is selected or appointed by the state director of revenue as provided in subsection 2 of this section to act as an agent of the department of revenue, whose duties shall be the processing of motor vehicle title and registration transactions and the collection of sales and use taxes when required under sections 144.070 and 144.440, and who receives no salary from the department of revenue, shall be authorized to collect from the party requiring such services additional fees as compensation in full and for all services rendered on the following basis:

- (1) For each motor vehicle or trailer registration issued, 1 2 renewed or transferred--three dollars and fifty cents and seven dollars for those licenses sold or biennially renewed pursuant to 3
- 4 section 301.147;

23

25

- 5 (2) For each application or transfer of title--two dollars 6 and fifty cents;
- 7 For each instruction permit, nondriver license, chauffeur's, operator's or driver's license issued for a period 8 9 of three years or less--two dollars and fifty cents and five 10 dollars for licenses or instruction permits issued or renewed for a period exceeding three years; 11
- 12 (4) For each notice of lien processed -- two dollars and 13 fifty cents;
- 14 (5) No notary fee or other fee or additional charge shall 15 be paid or collected except for electronic telephone transmission 16 reception -- two dollars.
- The director of revenue shall award fee office contracts 17 2. 18 under this section through a competitive bidding process. 19 competitive bidding process shall give priority to organizations 20 and entities that are exempt from taxation under Section 21 501(c)(3) [or], 501(c)(6), or 501(c)(4), except those civic
- 22 organizations that would be considered action organizations under
- <u>26 C.F.R. Section 1.501(c)(3)-1(c)(3)</u>, of the Internal Revenue 24
- Code of 1986, as amended, with special consideration given to
- 26 seventy-five percent of the net proceeds to charitable
- 27 organizations in Missouri, and political subdivisions, including

those organizations and entities that reinvest a minimum of

28 but not limited to, municipalities, counties, and fire protection promulgate rules and regulations necessary to carry out the provisions of this subsection. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this subsection shall become effective

districts. The director of the department of revenue may

- 6 only if it complies with and is subject to all of the provisions
- of chapter 536 and, if applicable, section 536.028. This section
- 8 and chapter 536 are nonseverable and if any of the powers vested
- 9 with the general assembly pursuant to chapter 536 to review, to
- delay the effective date, or to disapprove and annul a rule are
- 11 subsequently held unconstitutional, then the grant of rulemaking
- authority and any rule proposed or adopted after August 28, 2009,
- 13 shall be invalid and void.

1

19

- 3. All fees collected by a tax-exempt organization may be retained and used by the organization.
- 4. All fees charged shall not exceed those in this section.

  The fees imposed by this section shall be collected by all

  permanent offices and all full-time or temporary offices
- 5. Any person acting as agent of the department of revenue for the sale and issuance of registrations, licenses, and other
- documents related to motor vehicles shall have an insurable
- 23 interest in all license plates, licenses, tabs, forms and other
- documents held on behalf of the department.

maintained by the department of revenue.

25 6. The fees authorized by this section shall not be
26 collected by motor vehicle dealers acting as agents of the
27 department of revenue under section 32.095 or those motor vehicle
28 dealers authorized to collect and remit sales tax under

subsection 8 of section 144.070.

7. Notwithstanding any other provision of law to the
contrary, the state auditor may audit all records maintained and
established by the fee office in the same manner as the auditor
may audit any agency of the state, and the department shall
ensure that this audit requirement is a necessary condition for
the award of all fee office contracts. No confidential records
shall be divulged in such a way to reveal personally identifiable
information.

Section B. Because of the need to ensure a fair bidding process for contract license offices, section A of this act is deemed necessary for the immediate preservation of the public health, welfare, peace and safety, and is hereby declared to be an emergency act within the meaning of the constitution, and section A of this act shall be in full force and effect upon its passage and approval.